

## GREATER MANCHESTER LOCAL ENTERPRISE PARTNERSHIP

**DATE:** Tuesday, 17 March 2020

**TIME:** 4.30 - 6.00 pm

**PLACE:** Graphene Room, GMCA, Churchgate House, M1 6EU

### SUPPLEMENTARY AGENDA

Item	Pages
5.2 Growth Deal Transport Update - Sir Richard Leese	1 - 12

**Agenda Contact Officer:**

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## Greater Manchester Local Enterprise Partnership

Date: 17 March 2020

Subject: Local Growth Deal (1, 2 and 3) - Six monthly Transport Progress Update

Report of: Andy Burnham, Mayor of Greater Manchester, Portfolio Lead for Transport,  
Councillor Richard Leese, Deputy Mayor and Portfolio Lead for Business and  
Economy and Eamonn Boylan, Chief Executive Officer, GMCA & TfGM

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### PURPOSE OF REPORT

To provide the Combined Authority with an update on the latest position in relation to the Local Growth Deal Transport Programme (Tranches 1,2 and 3) following on from the last update in November 2019.

### RECOMMENDATIONS:

The GMLEP is requested to:

1. Note the current position in relation to the Growth Deal Major Schemes programme; and
2. Note the current position in relation to the Growth Deal Minor Works and Additional Priorities programmes.

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**Equalities Implications:**

The Growth Deal Transport programme is managed in line with current legislation and assessments are carried out by the promoters of each scheme.

**Climate Change Impact Assessment and Mitigation Measures:**

The Growth Deal Transport programme objectives are to introduce measures to enable economic growth within Greater Manchester. The programme contains measures to enable growth to be accommodated through improvements to the public transport network and to encourage increases in active travel.

**Risk Management:**

Risk management considerations are referred in paragraphs 5.2 and 5.3 of the report.

**Legal Considerations:**

Legal Considerations are referenced in paragraphs 5.2 and 5.3 of the report.

**Financial Consequences – Revenue:**

Financial Consequences – Revenue, are referenced in paragraphs 5.1, 5.2, 5.3 and 5.4 of the report.

**Financial Consequences – Capital:**

Financial Consequences – Capital, are referenced in paragraphs 5.1, 5.2, 5.3 and 5.4 of the report.

**Number of attachments to the report:** None

Comments/recommendations from Overview & Scrutiny Committee

N/A

**BACKGROUND PAPERS:**

None.

TRACKING/PROCESS	
Does this report relate to a major strategic decision, as set out in the GMCA Constitution	Yes

LEP 20191111 GMLEP Local Growth Deal (1, 2 and 3) - Six  
monthly Transport Progress Update v0.9

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<b>EXEMPTION FROM CALL IN</b>		
Are there any aspects in this report which means it should be considered to be exempt from call in by the relevant Scrutiny Committee on the grounds of urgency?	N/A	
GM Transport Committee	Overview & Scrutiny Committee	
N/A	N/A	

## **1 EXECUTIVE SUMMARY**

- 1.1 This report sets out progress made on the Growth Deal Transport programme over the last six months and notes that starts on site have been made in the period on the MSIRR Great Ancoats Street (Manchester) main works, and A5063 Trafford Road (Salford) advance works.

## **2. INTRODUCTION**

- 2.1 The Local Growth Deal announcements made by Government in July 2014, January 2015 and November 2016 confirmed capital funding for Greater Manchester in relation to a programme of Major Schemes, Minor Works and Additional Priorities. (Growth Deal 1, 2 and 3).
- 2.2 This report provides an update in respect of the current position on, and recent progress in relation to, the various elements of the Growth Deal transport programme.

## **3. MAJOR SCHEMES OVERVIEW**

- 3.1 The Growth Deal Major scheme programme is made up of 15 schemes, delivered either by TfGM or Local Authority Partners.
- 3.2 Eight of the Growth Deal 1 schemes have progressed through Full Approval and are now in implementation (either in their entirety or on a phased Full Approval basis); with a further six schemes having secured Conditional Approval and now working towards the achievement of Full Approval. One remaining Growth Deal scheme, Oldham Town Centre Regeneration, is due to submit for Conditional Approval in the next quarter.
- 3.3 Since the November 2019 update, the MSIRR Gt Ancoats Street Scheme has achieved Full Approval and secured funding to facilitate delivery and the Carrington Relief Road GD3 scheme has achieved Conditional Approval. The A5063 Trafford Road (Salford) GD3 scheme has now submitted for Full Gateway Approval and this is currently being reviewed. The Rochdale South Heywood M62 J19 scheme is due to submit for Full Approval and Funding and the Oldham Town Centre Regeneration & Connectivity GD3 scheme for Conditional Review Gateway Approval in the next quarter.
- 3.4 Two Major schemes, Wigan Bus Station and MSIRR Regent Road/Water Street are complete. Works are progressing on the Ashton-under-Lyne Interchange, Wigan A49 Link Road, Salford Bolton Network Improvement Programme (SBNI), MSIRR Great Ancoats Street, Stockport TCAP projects and the final element of the Metrolink Service Improvement Package. Advance works are progressing on the A5063 Trafford Road scheme

(Salford). The Wigan M58 Link Road, Rochdale South Heywood Link Road (M62 J19), Stockport Mixed Use Development, Salford Central Station and Carrington Relief Road are in the final stages of development prior to moving into delivery.

#### **4. INDIVIDUAL SCHEMES UPDATE**

- 4.1 Work to develop all of the Major Schemes within the Growth Deal programme has been continuing in recent months. A brief summary of the current position in relation to each of these schemes is provided below.

##### **South Heywood Area Wide Improvements**

- 4.2 The scheme was granted Conditional Approval in 2016 in line with the agreed Growth Deal governance arrangements. Following a public consultation exercise, Rochdale Council Planning Committee confirmed that they were minded to grant planning permission for the scheme in March 2018, and the application was not subsequently 'called in' by the Secretary of State. An update report was taken back to Planning Committee in February 2020, and the issuing of a planning decision notice is expected shortly. The second stage of procurement for the scheme is ongoing and is due to be completed in spring 2020. Subject to securing the necessary powers and consents and a successful procurement exercise, the intention is to commence construction in late summer 2020.

##### **Wigan Gateway A49 Link Road**

- 4.3 Full Approval for the scheme was granted by GMCA in February 2018 in line with the agreed Growth Deal governance arrangements. The contract for the works was awarded in June 2018. Construction started on site in September 2018 and is currently progressing well. It is anticipated that the scheme will be completed in spring 2020.

##### **Salford Central Station Additional Platforms**

- 4.4 An initial redevelopment scheme for Salford Central was granted Conditional Approval in June 2016 in line with the agreed Growth Deal governance arrangements. However, in September 2016 the GMCA requested the development of a revised scheme that would safeguard future rolling stock extensions and timetabling development with an associated phased approach to delivery, in order to maximise the benefits of the scheme.
- 4.5 TfGM and Salford City Council continue to work with the rail industry to develop the proposals for new operational platforms 3, 4 and 5. TfGM has undertaken a feasibility study to assess the potential to accommodate longer trains and, in conjunction with Salford City Council and Network Rail, has now identified a set of preferred infrastructure options to be taken forward for further design and development work. These options are now being progressed through the Network Rail Governance for Railway Investment Projects.

- 4.6 A meeting was held with Senior Stakeholders in July 2019 which re-affirmed the collective commitment to deliver an enhanced scheme at the earliest opportunity. Network Rail has advised that the development of an advanced Network Rail renewal scheme on platforms 1 and 2 is underway with an expected start on site in 2021.

#### **MSIRR Improvements – Regent Road / Water Street**

- 4.7 Full Approval for the scheme was granted by GMCA in June 2018, in line with the agreed Growth Deal governance arrangements. The works which involved improvements to six major junctions started on site on 29 August 2018. The scheme was developed jointly by Manchester City Council and Salford City Council, with Manchester City Council being responsible for delivery of the works. The works were completed in January 2020, which is later than originally planned due to delays incurred due to the original contractor going into Administration.

#### **MSIRR Improvements – Great Ancoats Street**

- 4.8 Full Approval for the scheme was granted by GMCA in October 2019, in line with the agreed Growth Deal governance arrangements. The works which involve improvements to connectivity between the city centre and development areas to the east of Great Ancoats Street, started on site in January 2020. The works are progressing well and are due for completion in winter 2020/2021.

#### **Wigan Gateway M58 Link Road**

- 4.9 The scheme was granted Conditional Approval in February 2018, in line with the agreed Growth Deal governance arrangements. Full planning permission was granted in May 2018 and detailed design is currently underway, along with associated work related to obtaining the necessary powers and consents for the scheme. A Full Approval Business Case will be submitted once the necessary powers and consents have been obtained. Complexities in agreeing an appropriate design solution for the Network Rail structure affected by the link road have impacted the timescales for delivery.

#### **Wigan Bus Station**

- 4.10 Works for the new bus station commenced on site in July 2017 and the bus station was opened to the public in October 2018, two months ahead of schedule.

#### **Stockport Town Centre Access Plan**

- 4.11 The Stockport Town Centre Access Plan (TCAP) is one of a small number of large and / or complex Local Growth Deal schemes for which Ministers decided that DfT should retain approval oversight.
- 4.12 The scheme is being delivered in three phases and Full Approval is in place for all phases of scheme.



- 4.13 All TCAP projects are being delivered under Stockport Council's STaR (Stockport Trafford and Rochdale) Alliance Framework, with the exception of one scheme at Travis Brow. The value and nature of the Travis Brow scheme required it to be procured through alternative arrangements and this was awarded through the Highways England Collaborative Delivery Framework in autumn 2017. The Travis Brow scheme is now complete and open to traffic, cyclists and pedestrians.
- 4.14 Works for the TCAP programme as a whole commenced on site in April 2015 and to date, 43 works packages have been completed and construction is progressing well on a further 3 works packages. A final set of 3 works packages are currently at the final design development stage. All works packages will be completed by the end of March 2021.

#### **Ashton-under-Lyne Interchange**

- 4.15 Following the undertaking of a comprehensive public consultation exercise in August and September 2015, Planning Consent was granted in February 2016. Full Business Case Approval for the scheme was granted by the GMCA in 2017, in line with the agreed Growth Deal governance arrangements. Works commenced on site in summer 2018, and are progressing well. Ongoing work is taking place with Tameside Council to ensure that the scheme is fully integrated with their longer term plans for Wellington Road, the wider town centre and the borough wide proposals for the optimisation of cycling and walking. The new facility is scheduled to open in summer 2020.

#### **Stockport Mixed Use and Interchange**

- 4.16 Conditional Approval for the original Interchange scheme was granted in November 2015, in line with the agreed Growth Deal governance arrangements.
- 4.17 A comprehensive joint Stockport Council/TfGM public engagement exercise on the proposals for both the Interchange and Stockport TCAP Phase Two works was undertaken in November and December 2015.
- 4.18 As previously reported, and endorsed by the GMCA meeting in June 2018, work has been progressed to develop the design for the Interchange, together with the inclusion of residential development and public green space above the Interchange. A planning application was submitted in autumn 2018, encompassing the interchange and these complementary initiatives. This application was approved at the meeting of Stockport Council's Planning Committee on 21 March 2019.
- 4.19 Procurement activity to appoint a design and build Contractor for the main works and a Development Partner to fund and subsequently operate the residential element of the scheme has now been completed. The appointed organisations will now work with TfGM and the retained design team during an initial stage to further develop the design and establish formal proposals for the subsequent detailed design and construction stage due by the end of the year. Works on the main site are currently anticipated to commence in

spring 2021, although an advanced enabling works package to construct a temporary bus station on the site of nearby Heaton Lane car park is scheduled to commence in spring 2020, subject to obtaining the necessary funding approvals.

- 4.20 In parallel, work has progressed in developing the Conditional Approval business case for the scheme to reflect the updated scheme proposals. The Full Approval Business Case is scheduled to be submitted in winter 2020/2021, in advance of the commencement on site of the main construction works.
- 4.21 As previously reported, in order to mitigate project risk a decision was taken to progress the Stockport Interchange Bridge and associated highway works through Stockport Council, as advanced works packages for the main Interchange scheme. The new bridge and highways works have now been completed and opened to buses and general traffic in July 2019. The bridge has provided more flexibility, a greater level of resilience, helped to ease congestion and improved pedestrian access.

#### **Salford Bolton Network Improvement Programme**

- 4.22 Conditional Approval for the scheme was granted in February 2016, in line with the agreed Growth Deal governance arrangements. Subsequent to Conditional Approval the programme has been split into a number of Delivery Packages which have been/will be subject to separate Full Approval submissions.
- 4.23 Following Conditional Approval, the following interventions in Bolton have been completed: Delivery Package 1: Raikes Lane; Delivery Package 2 Loxham Street/Green Lane/Manchester Road; Delivery Package 3: Higher Market Street / Longcauseway; Delivery Package 4: Farnworth Bus Facility and Town Centre Improvements and Delivery Package 7: Bus Stop upgrades. All of these schemes have improved vehicle capacity and passenger journey times through the junctions and have also enhanced pedestrian and cycling facilities and bus passenger waiting facilities.
- 4.24 Bolton Delivery Package 5 (Manchester Road Gateway) received Full Approval in November 2019 with works starting on Phase 1 of the scheme (Bury Road/Crompton Way) in February 2020. Phase 2 of the works (Newport Street) has recently been tendered and subject to the approval of the required funding is anticipated to start on site in spring 2020. Future phases of the works are anticipated to be submitted for funding approval later this year.
- 4.25 Following Conditional Approval, Salford Delivery Package 1: Walkden and Pendleton and Delivery Package 5: Bus Stop upgrades have been completed. Delivery Package 4: Pendleton received Full Approval in July 2019 and works commenced in October 2019. Delivery Package 3: A666 received Full Approval in November 2019 with works anticipated to start in spring 2020. These schemes have and will improve vehicle capacity and passenger journey times through the junctions and have also enhanced pedestrian and cycling facilities and bus passenger waiting facilities.

- 4.26 Following a review of the A6 as Salford City Council's key route for cycling, the scope of Salford Delivery Package 2 has now been confirmed as a series of interventions in Swinton town centre. The scheme is in the advanced stages of design development and is expected to start on site during 2020 following the securing all of necessary powers and consents and Full Approval.
- 4.27 TfGM and Salford City Council have identified a package of Salford reserve schemes for development focusing on minor junction upgrades on the A580 and the implementation of a Park and Ride scheme at Walkden Rail Station. Furthermore TfGM has identified a package of minor reserve schemes focused on improvements to traffic signal infrastructure in order to improve bus journey time reliability and general junction capacity improvements across Salford and Bolton. Full Approval submissions will be made in relation to these schemes once detailed design, powers and consents have been progressed under the Growth Deal Minor Works Governance arrangements, with approval for expenditure being brought to future GMCA meeting for all schemes over £0.5 million.

#### **Metrolink Service Improvement Package**

- 4.28 Following the granting of Full Approval for this package of works in summer 2014, all of the trams came into operational use in October 2016. With regards to the supporting infrastructure works associated with this package of improvements, the new wheel lathe has been installed in the Trafford depot and the new substations are operational. Work to install a new turn back at Sale is scheduled to take place later in 2020.

#### **A5063 Trafford Road Improvements**

- 4.29 The scheme was granted Conditional Approval in November 2018, in line with the agreed Growth Deal governance arrangements.
- 4.30 Salford City Council (SCC) commenced an advance works package in January 2020. This comprises advance utility diversion works, removal of vegetation and brick planters in the central reserve and the installation / relocation of CCTV cameras, lighting columns and site clearance. The advance works will shorten, and de-risk the main contract by diverting the majority of statutory services before the main operations commence on site in summer 2020.
- 4.31 A Full Approval Gateway submission has been made and this is currently being reviewed. Subject to securing all necessary approvals, start on site of the main works is scheduled for summer 2020.

#### **Carrington Relief Road (Spur Extension)**

- 4.32 The scheme was granted Conditional Approval in January 2020. The new road infrastructure is intended to relieve congestion on the A6144, the principal road serving the communities of Carrington and Partington and connecting to Sale and the M60

motorway, to enable further development to take place. Trafford Council is working with a private sector partner to deliver these improvements as part of a wider scheme.

### **Oldham Town Centre Regeneration and Connectivity**

- 4.33 Oldham Council has developed the programme for this Growth Deal 3 scheme and a Conditional Approval Business Case will be submitted for review in the next quarter. The programme is made up of a series of minor highway and public realm enhancement projects, each with a value of less than £5 million. These projects will be delivered through a phased approval and delivery approach under the Growth Deal Minor Scheme Governance arrangements, with approval for expenditure being brought to future GMCA meeting for all schemes over £0.5 million, in line with the approach previously adopted for Salford Bolton Network Improvement programme.

## **5. MAJOR SCHEMES – FINANCIAL UPDATE**

- 5.1 Claims for the reimbursement of expended costs from scheme promoters are being processed on an ongoing basis, in line with the agreed Major Schemes Capital Programme Guidance.
- 5.2 The previously approved arrangements for the cash flow of development work by scheme promoters are being kept under regular review and the quarterly Capital Expenditure Updates to the GMCA provide ongoing expenditure information in relation to these costs.
- 5.3 The monitoring of the financial position on the Growth Deal programme which takes places on an ongoing basis has identified a number of schemes with projected potential savings or overruns against the original budget. As the GMCA's Local Growth Deal budget is fixed, the ultimate cost risk is borne by the relevant scheme promoter, which is either GMCA, for TfGM promoted schemes, or the relevant Local Authority. The agreed arrangements for dealing with these savings and cost overruns are being progressed, as set out in previous reports.
- 5.4 Work has continued with scheme promoters to ensure schedules and financial forecasts are regularly reviewed, and that challenges are identified and mitigated to ensure that spend forecasts remain within the Growth Deal funding period.

## **6. ADDITIONAL PRIORITIES AND MINOR WORKS**

- 6.1 The Growth Deal 1, 2 and 3 Minor Works initiatives are being delivered by the 10 GM Local Authorities and the Growth Deal "Additional Priorities" initiatives are being delivered by TfGM.

- 6.2 The Minor Works programme is a package of 59 highways, public realm, cycling, walking and associated measures; with the identified interventions being very much focused on supporting economic growth. The Additional Priorities programme of 15 initiatives focuses on rail, bus and Metrolink passenger improvements, multi-modal ticketing and highways (SCOOT / MOVA) enhancements.
- 6.3 Significant progress has been made in taking forward the Minor Works programme. In relation to GD1, GD2 and GD3 Local Authority Minor Works, since the last update report in November 2019, a further 5 mini-business cases have been submitted for review and approved by TSG. This means that 45 of the 59 Minor Works schemes now have an approved mini business case. TfGM will continue to work with scheme promoters with a view to securing TSG approval of the remaining mini-business cases at the earliest opportunity.
- 6.4 As previously reported, the focus of the TfGM-sponsored “Additional Priority” initiatives are centred around Rail / Metrolink passenger improvements, multi-modal ticketing, bus passenger facilities and highways key route network resilience.
- 6.5 A number of “Additional Priority” initiatives, in particular those related to Metrolink and Rail, have progressed to delivery stage. Full Funding Approval for 11 out of 15 “Additional Priorities” schemes have been achieved. The remaining schemes are currently in development and progressing well.

## **7. ANNUAL PERFORMANCE REVIEW**

- 7.1 An annual performance review of the GM Growth Deal was held with Government officials in January 2020. The meeting was wide-ranging covering a range of themes including governance, delivery and strategic impact.
- 7.2 The outcome of the performance review was that GM was rated ‘good’ in both the governance and delivery categories, and ‘requirements met’ for strategic impact. These improved scores overall are the result of significant work with Government officials over the year. It should be noted that the strategic impact scoring category is scored on either ‘requirements met’ or ‘requirements not met’, with GM meeting the requirements.

## **8. RECOMMENDATIONS**

- 8.1 Recommendations are set out at the front of this report.

**Eamonn Boylan**

**Chief Executive Officer, GMCA & TfGM**

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